

TABLE OF CONTENTS

	PAGE
CERTIFICATE OF INTERESTED PERSONS.....	1
STATEMENT REGARDING ORAL ARGUMENT.....	ix
TABLE OF CONTENTS.....	x
TABLE OF AUTHORITIES.....	xiii
STATEMENT OF JURISDICTION.....	xxiii
I. STATEMENT OF THE ISSUES.....	1
II. STATEMENT OF THE CASE.....	2
A. Course of Proceedings.....	2
B. Statement of Facts.....	3
C. Standard of Review.....	5
III. SUMMARY OF ARGUMENT.....	5
IV. PLAINTIFFS ARE LIKELY TO SUCCEED ON THE MERITS OF THEIR APA CLAIMS.....	7
A. Dishonor Of The Obligation Of Non-Return May Be Reviewed Under The APA.....	10
1. The Non-Return Obligation Under Executive Order 12324 May Be Reviewed Under The APA.....	11
2. The Non-Return Obligation Under the Immigration and Nationality Act (INA) May Be Enforced Under The APA.....	14
3. The Non-Return Obligation Under The INA Guidelines May Be Enforced Under The APA.....	14
4. The Non-Return Obligation Under Article 33 May Be Enforced Under the APA.....	15
B. The APA "Committed To Agency Discretion" Exception To Judicial Review Does Not Apply.....	16

TABLE OF CONTENTS
Continued

	PAGE
C. The Plaintiffs' Likelihood of Success Is Not Diminished In the Least by Reference To Defendants Foreign Affairs Doctrines.....	20
1. Plaintiffs Are "Persons" Who May Bring An Action Under The APA:.....	20
2. The INA Is Regularly Applied Abroad.....	22
3. The INA Provides For Expansive Judicial Review of Procedures.....	23
4. The Consular Visa/Entry Cases Are Decidedly Inapposite.....	24
5. The Foreign Affairs Cases Are Simply Inapposite.....	26
V. INS NONCOMPLIANCE WITH THE EXECUTIVE ORDER IS JUDICIALLY REVIEWABLE.....	28
VI. INS NONCOMPLIANCE WITH SECTION 1253(h) IS JUDICIALLY REVIEWABLE.....	30
VII. THE PRELIMINARY INJUNCTION GRANTING HRC ATTORNEYS ACCESS TO THEIR CLIENTS MUST BE UPHELD AS A REASONABLE EXERCISE OF THE DISTRICT COURT'S EQUITABLE POWER AND TO PROTECT PLAINTIFFS' FIRST AMENDMENT RIGHTS AND THE RIGHTS OF ATTORNEYS TO COMMUNICATE WITH THEIR CLIENTS.....	35
A. The District Court's Injunctive Relief Delaying Repatriation Of Class Members Until Counsel Can Have Access To Them Is Not An Abuse Of Discretion.....	35
B. There Is A Strong Likelihood of Success On Plaintiffs' Claim That the First Amendment Provides At Least Some Right Of Access By HRC's Attorneys to Their Clients Housed at the Guantanamo Naval Base.....	39
C. The First Amendment Applies to Assure Access to the Haitian Aliens at Guantanamo.....	42

TABLE OF CONTENTS
Continued

	PAGE
D. The Preliminary Injunction Also Must Be Sustained As a Rejection of Defendants' Attempt to Impose an Impermissible Burden on the Attorney-Client Relationship by Erecting a Total Barrier to Attorney-Client Communications.....	48
CONCLUSION.....	53
APPENDIX OF STATUTORY AUTHORITIES.....	